

Message Text

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10

ACTION EUR-25

INFO OCT-01 NEA-10 ADP-00 OIC-04 ACDA-19 CIAE-00 DODE-00

PM-09 H-02 INR-10 L-03 NSAE-00 NSC-10 PA-03 RSC-01

PRS-01 SS-15 USIA-12 EB-11 SAJ-01 MBFR-03 GAC-01 IO-12

COME-00 TRSE-00 CEA-02 CIEP-02 STR-08 OMB-01 AID-20

RSR-01 /187 W

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R 300530 Z APR 73

FM AMEMBASSY THE HAGUE

TO SECSTATE WASHDC 1193

INFO AMEMBASSY ANKARA

AMEMBASSY ATHENS

AMEMBASSY BONN

AMEMBASSY BRUSSELS

AMEMBASSY COPENHAGEN

AMEMBASSY DUBLIN

AMEMBASSY LISBON

AMEMBASSY LONDON

AMEMBASSY LUXEMBOURG

AMEMBASSY MOSCOW

AMEMBASSY OSLO

AMEMBASSY OTTAWA

AMEMBASSY PARIS

AMEMBASSY REYKJAVIK

AMEMBASSY ROME

AMEMBASSY VIENNA

USMISSION EC BRUSSELS

USMISSION NATO

C O N F I D E N T I A L THE HAGUE 1964

E. O. 11652: GDS

TAGS: PFOR, MARR, NATO, EEC

SUBJECT: DISCUSSION BY EC-9 OF US- EUROPEAN

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RELATIONS AND KISSINGER SPEECH

REF: BRUSSELS 2275 (NOTAL)

SUMMARY. MFA POL DIRECTOR'S SPECIAL ASST. FOR EC POL CONSULTATIONS (VAN EEKELEN) TOLD US THAT FRENCH REP AT APRIL 25 POLITICAL COMMITTEE (PC) MEETING SPOKE OUT STRONGLY AGAINST INSTITUTIONALIZING EC RELATIONS WITH US AND CRITICIZED SEVERAL ASPECTS OF DR. KISSINGER'S APRIL 23 SPEECH. NETHS POL DIRECTOR MADE PROPOSAL FOR REGULAR INFORMAT US- EUROPEAN CONSULTATIONS (TO INCLUDE US DEPUTY SECRETARY OF STATE) ALONG LINES OF PC DISCUSSIONS AMONG EC MEMBERS. END SUMMARY

1. VAN EEKELEN, WHO WAS PRESENT AT APRIL 25 MEETING, SAID THAT UPON CONCLUSION OF DISCUSSION OF CSCE, DAVIGNON, AS ARRANGED AT LAST PC MEETING, MADE PRESENTATION GIVING INVENTORY OF US- EUROPEAN ISSUES AND ALSO CIRCULATED TEXT OF KISSINGER SPEECH OBTAINED FROM EMBASSY BRUSSELS. VAN EEKELEN FOUND DAVIGNON'S PRESENTATION UNEXCEPTIONAL, AND IT EVOKED LITTLE COMMENT. SINCE THIS DISCUSSION OF US- EUROPEAN RELATIONS TOOK PLACE IN CONNECTION WITH MINISTERIAL MANDATE GIVEN TO PC TO PREPARE PAPER FOR JUNE 4-5 EC MINISTERIAL, DUTCH POL DIRECTOR VAN LYNDEN KICKED OFF RESPONSE TO DAVIGNON'S PRESENTATION BY PRESENTING " INVENTORY" OF PRINCIPLES THAT MIGHT SERVE AS GUIDE IN US- EUROPEAN RELATIONS. BRIEFLY, THEY ARE:

A. PARTIES SHOULD TRY TO AVOID ACTIONS THAT WOULD BE SOURCE OF UNDUE IRRITATION FOR OTHERS;

B. PARTIES SHOULD AVOID FORMULATION OF POLICIES ON TAKE- IT- OR- LEAVE- IT BASIS; AND

C. PARTIES SHOULD ENGAGE IN EXTENSIVE CONTACTS DURING FORMATIVE PHASE OF POLICY- MAKING PROCESS IN AREAS OF INTEREST TO OTHER PARTIES.

2. FURTHER TO ITEM " C" ABOVE, VAN LYNDEN FORESAW TWO PRINCIPAL OPTIONS, VIZ., CONVENING OF ANOTHER MEETING
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OF " WISE MEN" (AN IDEA WHICH HE DID NOT LIKE) OR ORGANIZING PERIODIC HIGH LEVEL MEETINGS BETWEEN US AND CERTAIN EUROPEAN GOVTS (VAN LYNDEN SPECIFICALLY OMITTED ANY REFERENCE TO EC OR NATO). IDEA WOULD BE TO INVOLVE US DEPUTY SECRETARY OF STATE, BUT IN MORE INFORMAL CONTEXT THAN WAS CASE DURING NATO HIGH- LEVEL MEETING OF OCTOBER 1971 ON MBFR. AS VAN LYNDEN EXPLAINED IT, MEETINGS WOULD BE ALONG LINES OF THOSE

HELD BY EC GOVTS VIA PC. VAN LYNDEN ALSO REFERRED TO PRESIDENT NIXON' S UP- COMING VISIT AND ASKED HOW COUNTRIES THAT WILL NOT BE VISITED WOULD HAVE OPPORTUNITY TO PUT THEIR VIEWS TO PRESIDENT. HE SUGGESTED THAT ANSWER MIGHT BE ATTENDANCE BY FOREIGN MINISTERS WHEN (AS HE ASSUMED) PRESIDENT MEETS WITH NAC AND EC COUNCIL.

3. EXCEPT FOR FRG REP, WHOSE VIEWS DID NOT COME THROUGH CLEARLY TO DUTCH, OTHER POLITICAL DIRECTORS DID NOT COMMENT DIRECTLY ON VAN LYNDEN' S PROPOSALS. LUXEMBOURG REP IMMEDIATELY REFERRED TO KISSINGER SPEECH AND SAID NINE MUST DECIDE WHETHER TO MAKE COLLECTIVE PROPOSAL IN RESPONSE TO KISSINGER' S REMARKS OR TO DO SO BILATERALLY. LUXEMBOURG REP SUGGESTED THAT START TOWARD THIS DECISION COULD BE MADE DURING DISCUSSIONS ON MARGIN OF MAY 14 COUNCIL OF EUROPE MINISTERIAL. UK REP (WIGGIN) PRAISED KISSINGER SPEECH AND COMPARED IT TO MARSHALL PLAN, BUT ALSO SAID IT RAISES " FORMIDABLE" PROCEDURAL AND SUBSTANTIVE ISSUES.

4. FRENCH REP (ARNAUD) SPOKE FROM PREPARED PAPER ADDRESSING GENERAL SUBJECT OF US- EC RELATIONS IN CONTEXT OF PC MANDATE TO PREPARE PAPER FOR JUNE -4-5 EC MINISTERIAL. HE SAID GOF DID NOT WANT INSTITUTIONALIZATION OF EC RELATIONS WITH US AND THEREFORE DID NOT LIKE THORN' S PROPOSAL THAT PRESIDENT OF EC COUNCIL OF MINISTERS VISIT US AS SPOKESMAN FOR NINE, NOR IDEA OF CONSIDERING US AS PRIVILEGED PARTNER. WITHIN EC, ARNAUD ARGUED THAT IT SHOULD BE SUFFICIENT TO EXCHANGE VIEWS IN PC ON US- EC RELATIONS, BUT NO AGREED PAPERS SHOULD BE PREPARED. MINISTERS, HE SAID, SHOULD BE ALLOWED TO HAVE SPONTANEOUS EXCHANGE ON THIS SUBJECT AT CONFIDENTIAL

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JUNE 4-5 MEETING. REFERRING SPECIFICALLY TO KISSINGER SPEECH, ARNAUD PROFESSED NOT TO SEE MUCH NEW IN IT AND NOTED THAT REFERENCE TO BURDEN- SHARING WAS NOT BALANCED BY REFERENCE TO DECISION- SHARING. TREATMENT OF JAPAN BY KISSINGER SUGGESTED FORMATION OF NEW BLOC, ACCORDING TO ARNAUD. ARNAUD ALSO ATTACKED " GLOBAL APPROACH" TO DEALING WITH US- EUROPEAN PROBLEMS AND SAID INTERNATIONAL FORA ALREADY IN EXISTENCE WERE SUFFICIENT TO ADDRESS THESE PROBLEMS WITHOUT CREATING SPECIAL ARRANGEMENTS FOR EUROPEAN DISCUSSIONS WITH US.

5. DAVIGNON TOOK ARNAUD TO TASK ON LATTER' S OBJECTIONS TO PREPARATION OF PAPER ON US- EC RELATIONS FOR JUNE -4 -5 MINISTERIAL, EMPHASIZING THAT PC HAD MINISTERIAL MANDATE TO DO SO. DUCCI SUPPORTED DAVIGNON AND ADDED THAT " GLOBAL APPROACH" TO RELATIONS WITH US MIGHT BE TO EC

ADVANTAGE.

6. VAN EEKELEN SAID HE AND VAN LYNDEN WERE SURPRISED AT VEHEMENCE OF ARNAUD' S REMARKS AND HOPED THAT THEY DID NOT ACCURATELY REFLECT THINKING AT HIGHER LEVELS OF GOF. VAN EEKELEN SAID THAT ALTHOUGH THERE WAS NO SPECIFIC AGREEMENT IN RESPONSE TO SUGGESTION BY LUXEMBOURG REP, VAN EEKELEN EXPECTED THAT THERE WOULD BE DISCUSSION OF RESPONSE TO KISSINGER SPEECH ON MARGIN OF COUNCIL OF EUROPE MEETING. HE SAID PC MAY ALSO SCHEDULE MEETING ON MAY 14, IN ADDITION TO MAY 24-25 MEETING, AND WOULD CERTAINLY DISCUSS MATTER FURTHER THEN. MIDDENDORF

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BONN
BRUSSELS
COPENHAGEN
DUBLIN
EUR

LISBON

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